## City and County Pavement Improvement Center (CCPIC)

### Pavement Financial and Preservation Some Best Practices Ashraf Rahim

Santa Maria Public Works July 23, 2020







- Sponsored by League of California Cities, County Engineers Association of California, and California State Association of Counties
- Chartered 28 September 2018

www.ucprc.ucdavis.edu/ccpic

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- Welcome and Introductions
- CCPIC:
  - Mission and Vision, Scope, Organization
  - Certificate Program
  - Planned Certificate Curriculum and New Course Development
- Worklist
- Technical Presentation
- Questions and Answers





## **CCPIC** Mission and Vision

#### • Mission

- CCPIC works with local governments to increase pavement technical capability through timely, relevant, and practical support, training, outreach and research
- Vision
  - Making local government-managed pavement last longer, cost less, and be more sustainable





# **CCPIC** Organization

### University of California Partners

- University of California Pavement Research Center (lead), administered and funded by ITS Davis
- UC Berkeley ITS Tech Transfer, administered and funded by ITS Berkeley
- California State University Partners
  - CSU-Chico, CSU-Long Beach, Cal Poly San Luis Obispo
  - Funding partner: Mineta Transportation Institute, San Jose State University







- Governance:
  - Chartered by League of California Cities, California State Association of Counties, County Engineers Association of California, also provide staff support
  - Governance Board consisting of 6 city and 6 county transportation professionals
- Current Funding
  - Seed funding for CCPIC set up and initial activities from SB1 funding through the ITS at UC Davis and UC Berkeley, and Mineta Transportation Institute at San Jose State University







- Technology Transfer: training
- Technical resources: technical briefs, guidance, sample specifications, tools, and other resources
- Pavement engineering and management certificate program for working professionals: through UC Berkeley ITS Tech Transfer
- Resource center: outreach, questions, pilot study documentation, and forensic investigations
- Research and development: for local government needs that are not covered by state and federal efforts





# **CCPIC Training: Certificate Program**

- Pavement Engineering and Management Certificate Overview
  - For engineers, asset managers, upper-level managers, technicians and construction inspectors

Improvement Center

- 92 hours of training
  - 60 hours in core classes, 32 hours elective
  - Majority of classes to be offered online
- In four categories:
  - Pavement Fundamentals
  - Pavement Management

Pavement Design

Pavement Materials and Construction

#### Status

- Plan approved by Governance Board
- Initial classes being delivered, including updated TechTransfer classes and newly developed classes

### **CCPIC Training: Planned Certificate Curriculum**

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	Fundamentals H	s Management	Hrs	Materials and Construction	Hrs	Design	Hrs
	CCA-01 Introduction to Pavement 1 Engineering and Management	CCB-01 Life Cycle Cost Analysis	4	CCC-01 Asphalt Concrete Materials and Mix Design	8		
CORE 60 required	CCA-02 Pavement Sustainability 6	CCB-02 Pavement Management Systems and Preservation Strategies	16	CCC-02 Pavement Preservation Materials and Treatments	8		
				Pavement and Hardscape CCC-03 Construction Specifications and Quality Control Management	8		
	Fundamentals, CORE 1	Management, CORE	20	Materials and Construction, CORE	24	Design, CORE	0
		CCB-21 Financing and Cash Flow for Pavement Networks	4	CCC-21 Concrete Materials	8	Asphalt and Concrete Pavement CCD-21 and Rehabilitation Structural Design	16
		CCB-22 Integrated Asset Management	8	CCC-22 In-Place Recycling	8	CCD-22 Design of Integrated Hardscape Assets	8
				CCC-23 Gravel Roads Engineering, Construction, and Management	8		
ELECTIVE 32 required				Asphalt and Concrete Pavement CCC-24 Construction Processes and Scheduling	6		
106 offered				CCC-25 Construction Inspection	16		
				CCC-26 Pavement and Hardscape Construction Inspection	8		
				CCC-27 Asphalt Pavement Maintenance Construction	8		
				TS-10 Work Zone Safety	8		
	Fundamentals, ELECTIVE 0	Management, ELECTIVE	12	Materials and Construction, ELECTIVE	70	Design, ELECTIVE	24
TOTAL	Fundamentals 1	Management	32	Materials and Construction	94	Design	24

### **CCPIC Training: New Course Development**

Code	Title	Instructor(s)	Expected	Format	Duration
CCA-01	Introduction to Pavement Engineering and Management	Harvey	Completed	Online	10 hours
CCA-02	Pavement Sustainability	Harvey	July 22-23, 2020	Online	6 hours
CCB-01	Pavement Life Cycle Cost Analysis	Hicks, Cheng	Completed	Online	4 hours
CCB-02	Pavement Management Systems and Preservation Strategies	Yapp, Signore	Completed Spring 2021	Classroom Online	16 hours TBD
CCC-01	Asphalt Concrete Materials and Mix Design	TBD	Summer 2021	Online	8 hours
CCC-02	Pavement Preservation Materials and Treatments	Hicks, Cheng	Nov. 16-19, 2020	Online	8 hours
CCC-03	Pavement and Hardscape Construction Specifications and Quality Control Management	TBD	Fall 2021	TBD	8 hours
CCC-23	Gravel Roads Engineering, Construction, and Management	Jones	Spring 2021	Online	8 hours

### Worklist

- Asphalt Concrete Compaction
  - A two-page guidelines that can be used to supplement, amend or replace the local government agency's specifications for asphalt concrete compaction.
- Tack Coat
  - A two-page guidelines that can be used to supplement, amend or replace the local government agency's specifications for asphalt concrete compaction.
- Pavement Condition Index (PCI) 4-Pager
  - A four-page paper describing how PCI is measured, what it doesn't measure, and how similar or same PCI may have different implications for pavement preservation and pavement rehabilitation strategies.





### Worklist

- Superpave Lite
  - Lead the development of specifications in Caltrans and Greenbook format for a Superpave specification for use by local agencies.
- Tech Topics/Pavement Technology Updates
  - Review the publications from 1998 through 2011. Prioritize for editing, updating, and posting on the CCPIC web site.





### Worklist

- Local Agency Survey:
  - Working through LoCC/CEAC, conduct a survey of local agencies on the use of Superpave, interest in a Superpave specification, RAP, warm mix, and other subjects. Develop a contact list of each Agency's "go to" person. Results will provide insight and serve as a basis for future CCPIC initiatives.
- Interested in being on the "Go to" list?
- Send an email to Erik Updyke at: eupdyke@ucdavis.edu



# CCPIC Website www.ucprc.ucdavis.edu/ccpic



- Pavement
  training
- Best practices technical briefs
- Tools
- Unpaved roads
- Peer-to-peer

# How to get involved?

- Get training
- Get your organization to take training
- Host in-person training classes
- Read the tech briefs and see if your agency can make improvements
  - See the draft specification language
  - We can support you
- Get involved with governance board
- Start a peer-to-peer chat group
- Take a look at the tools on the website

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### How to figure out most cost-effective strategies: use PMS data and life cycle cost analysis

- Understanding performance of your pavements is key to good pavement management and life cycle cost analysis (LCCA)
  - Performance estimates are typically in terms of Pavement Condition Index (PCI)
  - Agencies need to go one step behind PCI to understand performance, can do this themselves

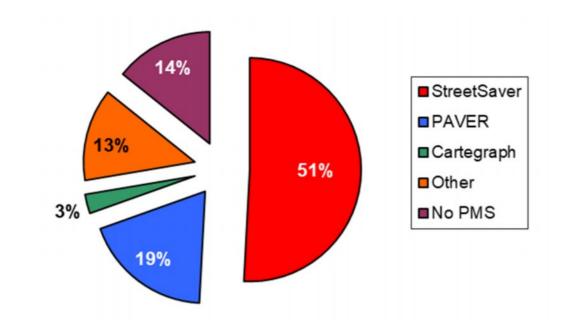


Figure B.4 PMS Software Used By Cities And Counties

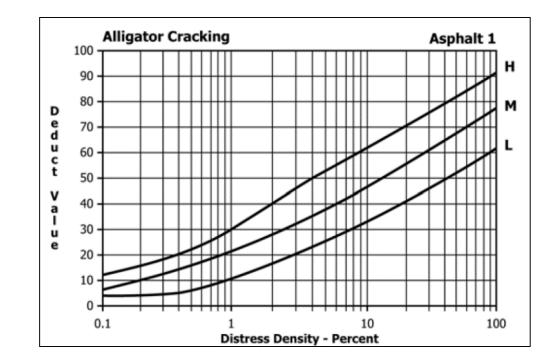
Local Streets and Roads 2018





### Pavement management: Use of PCI vs measured cracking

- PCI is amalgamation of different distresses
- Can have same PCI for very different conditions
- Engineering meaning in the condition survey is lost
- Recommend
  - Use PCI as communication tool for management/public
  - Manage asphalt pavement considering:
    - Cracking: age and traffic caused
    - Other distresses (rutting, raveling)
- CCPIC working on Tech Brief regarding



#### Same PCI, different pavement condition

CASE 1: TRAFFIC LOADING RELATED, PCI = 34								
DISTRESS	SEVERITY	QUANTITY	DV					
Alligator Cracks	High	1x6	18					
Alligator Cracks	Medium	1x4 1x5 1x7	17					
Potholes	Medium	3	48					
Potholes	Low	3	30					
Rutting	Low	2x5 2x8	10					
CASE 2: AGE, CONSTRUCTION, UTILITIES, OTHER FACTORS, PCI = 32								
Long/Trans Crack	High	15 20 8 6 12 18	43					
Long/Trans Crack	Medium	25 18 13 9 10	20					
Patching/Utility	High	25x4 25x2	40					
Patching/Utility	Medium	12x6 4x7	20					
Block Cracks	High	4x6 6x5	13					

Variables in the PCI for asphalt pavement

- Fatigue cracking and potholes caused by <u>heavy</u> <u>loads</u>:
  - Alligator cracking
  - Potholes
- Cracking caused by <u>aging</u>:
  - Block cracking
  - Joint reflections
  - Longitudinal and transverse cracking

- Other distresses
  - Low ride quality
  - Bleeding
  - Bumps and sags
  - Corrugations
  - Depressions
  - Edge cracking
  - Lane/shoulder drop-off
  - Patching and utility cut patching
  - Polished aggregate
  - Rutting
  - Shoving
  - Slippage cracking
  - Swelling

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- Weathering and raveling

# **Bottom Up Fatigue Cracking**

- Interaction of asphalt concrete layer, support of underlying structure, materials selection, construction compaction
- Traffic loading
  - Only the truck loads count, cars are too light
  - slower speeds = longer durations = bigger strains
- Environment
  - temperature
  - water sensitivity
  - aging







### Initial Wheelpath Cracking (transverse or longitudinal)

 Distress descriptions can be seen in FHWA Distress Identification Manual

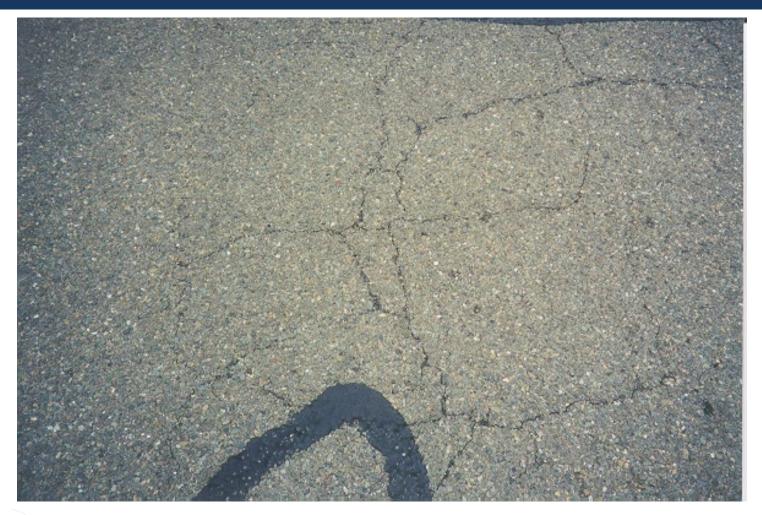






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### Cracks connect: Alligator Cracking



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### Fatigue Cracking in Wheelpaths







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## Treatment for load related fatigue cracking

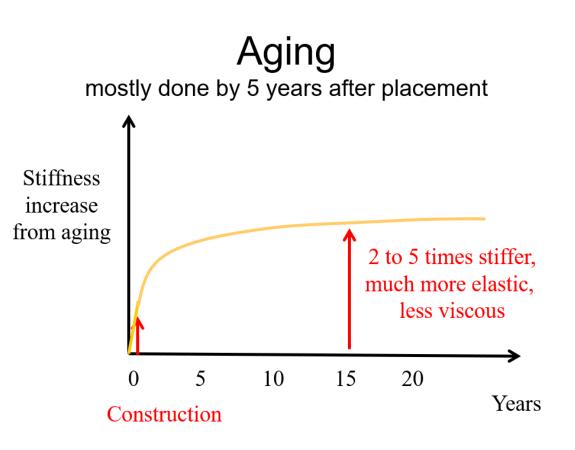
- Fatigue cracking becomes alligator cracking, and eventually forms potholes
- Surface treatments will slow a little, but mostly helps with block cracking, not fatigue
- Will need to do periodic mill and fill with digouts of localized deep cracking
- Mill and fill may not be cost-effective once alligator cracking is extensive
  - Consider partial-depth or full-depth reclamation (FDR) cold in-place recycling depending on crack depth
- Do not let wheelpath cracking become
  Bextensive or must reconstruct



Extensive and likely deep alligator cracking, Starting to form potholes

# Aging of the Asphalt

- Aging of the asphalt
  - Caused by oxidation, volatilization
  - Faster if high permeability and temperature
  - Permeability greatly reduced with better asphalt compaction
- Effects
  - Stiffening of mix with time
  - Won't relax stresses from thermal contraction as well







## **Block Cracking**

- Typically caused by long-term aging of asphalt concrete and daily temperature cycling (expansion/contraction)
- May also be reflection cracking from shrinkage cracks in cement treated base
- Poor asphalt construction compaction allows air to enter and age the asphalt faster, accelerates aging



Good compaction limits entry of air and slows oxidation





### **Block Cracking**



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### Treatment for age-related cracking

- Keep the surface protected from aging
- Can potentially use fog seals, slurries or microsurfacings
  - Use appropriate treatment for HMA or RHMA
- What frequency?
  - After aging has progressed
    - About 7 to 12 years
  - Before cracking starts
    - Do not let cracking get extensive
  - Doing more frequently than
    needed can be a waste



### Life Cycle Cost Analysis

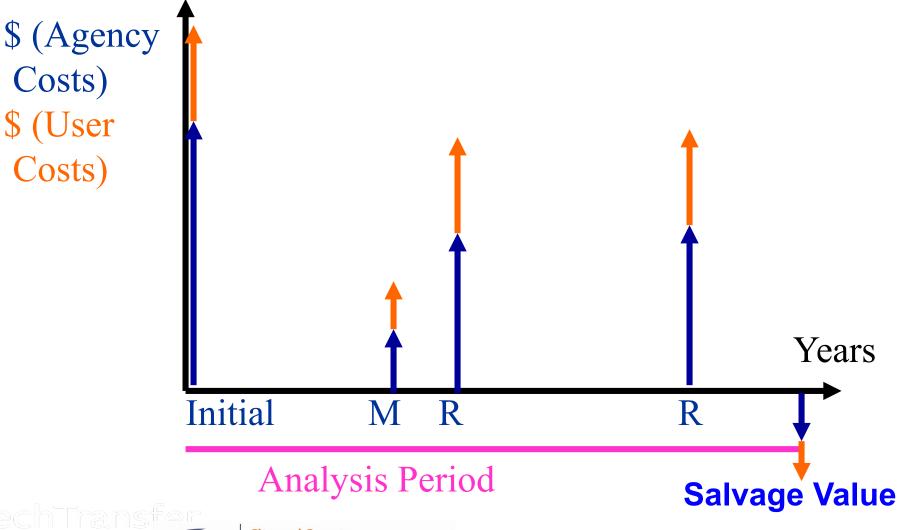
Net present value = add up the costs over the analysis period, including discount rate

Costs)

\$ (User

Costs)

Equivalent • **Uniform Annual** Cost, spread NPV over time, with discount



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### Effect of asphalt construction compaction on axle loads to cracking

- Use a quantitative (QC/QA) specification to measure compaction
- Write spec in terms of *in-place bulk density* and *theoretical maximum density* (TMD)
- Use cores or nuclear gauges calibrated for the specific mix/project to provide daily feedback to contractor and agency
- Apply payment reductions if they don't meet your specification, <u>and enforce</u> those payment reductions
- Future change to the Greenbook, Change No. 301SM, will incorporate CCPIC recommendations for asphalt compaction

### General rule:

1% increase in constructed air-voids = 10% reduction in fatigue life



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### But what about?

- Won't this increase the bid cost for my asphalt?
- Isn't the cost of managing this specification high?
- Won't coring damage my new pavement?





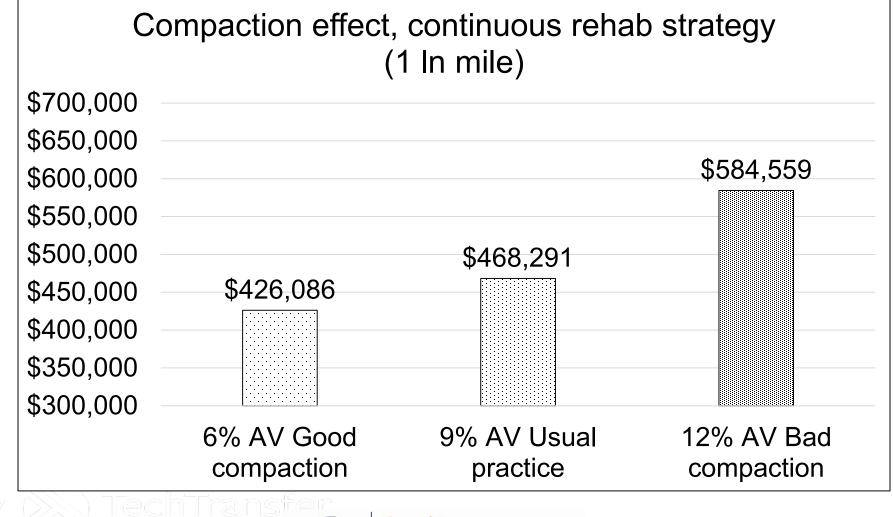




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### Life cycle cost analysis results effects of asphalt compaction



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### Main Takeaways

- Ability to make good engineering decisions regarding timing and type of treatment based only on PCI is limited; use the cracking data
- Life cycle cost analysis (LCCA) practical tool to determine most cost-effective strategies
  - Needs good performance estimates, agencies can use their own information
  - Focus on cracking, separated by:
    - Streets with heavy trucks/buses, wheelpath fatigue cracking and age related cracking, need rehabilitation eventually
    - Streets with no heavy vehicles, age related cracking only, can use only preservation treatments if timely
- Good asphalt compaction specification is most cost-effective change
  - 92% relative to theoretical maximum density not laboratory maximum density
  - Must be effectively enforced to work
- There are other things that can be done: see CCPIC training

### CCPIC LCCA Excel tool

- Excel tool to calculate Net Present Value, Salvage Value and Equivalent Uniform Annual Cost
- Can compare 3 scenarios side by side
- Can choose and edit the list and sequence of treatments

#### Tools

#### Pavement Software Tools

- Life Cycle Cost Analysis Comparison Spreadsheet (<u>Download</u>)
- Unpaved Road Chemical Treatment Selection <u>Website</u>
- Asphalt Paving Compaction Temperature (<u>Download & Install</u>)

More

More

Workshops

Download at: <u>http://www.ucprc.ucdavis.edu/ccpic/</u> or Google "CCPIC UCPRC"

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